

## Message Text

CONFIDENTIAL

PAGE 01 STATE 081882

72

ORIGIN EB-07

INFO OCT-01 EUR-12 ISO-00 SS-15 NSC-05 L-02 TRSE-00 CAB-02

CIAE-00 COME-00 DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00

NSCE-00 SSO-00 USIE-00 INRE-00 CCO-00 /051 R

DRAFTED BY EB/OA:MHSTYLES

APPROVED BY C - MR. SONNENFELDT

EB - MR. KATZ

C - MR. SHINN

EB/TT - MR. WALDMANN

EB/EWT - MR. WRIGHT (SUBS)

EUR - MR. ARMITAGE

S/S -FORTIZ

NCS - MR. CLIFT

----- 078298

Z 101940Z APR 75 ZFF4

FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW FLASH

C O N F I D E N T I A L STATE 081882

E.O. 11652: GDS

TAGS: EAIR, UR

SUBJECT: US-USSR AIRWORTHINESS AGREEMENT

FOR SECRETARY SIMON

1. HAVE REVIEWED US POSITION ON AIRWORTHINESS AGREE-

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 081882

MENT QUESTION. FOLLOWING IS BACKGROUND:

A. SOVIETS DESIRE BILATERAL AIRWORTHINESS AGREEMENT

IN ORDER FACILITATE SALE SOVIET AIRCRAFT (YAK-40 AND POSSIBLY OTHERS) IN US MARKET. WITHOUT SUCH AN AGREEMENT, FAA COULD NOT CERTIFY AIRCRAFT AS AIRWORTHY FOR US USERS. US MANUFACTURERS (BOEING, LOCKHEED, MCDONNELL DOUGLAS) ARE ATTEMPTING TO SELL WIDE-BODIED CIVIL AIRCRAFT TO THE SOVIETS. SOVIETS PROBABLY ALSO WANT TO OBTAIN US SEAL OF APPROVAL TO HELP OVERCOME TECHNICAL UNCERTAINTIES OF OTHER COUNTRIES AND THUS HELP WORLDWIDE SALES.

B. AIRWORTHINESS AGREEMENTS ESTABLISH THAT EACH SIDE HAS FOUND AIRWORTHINESS CODES, ORGANIZATION, CONTROL, AND AIRCRAFT MANUFACTURING PRACTICES OF OTHER SIDE AS ADEQUATE, BUT MOST DO NOT SPECIFY AIRCRAFT TYPES FOUND TO BE AIRWORTHY.

THIS IS BASED ON LONGSTANDING AND CLOSE COOPERATION AMONG US AND MOST FOREIGN AIRWORTHINESS AUTHORITIES, WHICH DOES NOT EXIST WITH USSR AND WHICH NEITHER WE NOR SOVIETS ARE PROBABLY PREPARED TO ACCEPT IN VIEW, AMONG OTHER THINGS, OF SECURITY CONSIDERATIONS INVOLVED. INTER ALIA IN ACCESS TO ALL MANUFACTURING SITES.

C. MOREOVER, AN OPEN-ENDED AGREEMENT WITH USSR WOULD PERMIT IT TO SELL FREELY IN US MARKET TO AIRLINES, COMPANIES, AND PERHAPS EVEN PRIVATE OWNERS WITHOUT ANY US CONTROLS, WHILE SOVIETS ABLE CONTROL WHAT AND HOW MUCH US AIRCRAFT PURCHASED. THERE IS POSSIBILITY, THEREFORE, THAT AN AIRWORTHINESS AGREEMENT WILL HELP SOVIET SALES, BUT DO NOTHING FOR US SALES.

2. ACCORDINGLY, BELIEVE WE SHOULD CONTINUE TO TAKE POSITION WITH USSR THAT US PREPARED ENTER INTO TALKS LOOKING TO AIRWORTHINESS AGREEMENT WHICH WOULD INVOLVE EACH SIDE SATISFYING OTHER THAT ITS AIRWORTHINESS CODE, ORGANIZATION, AND CONTROLS ARE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 081882

ADEQUATE FOR THOSE CERTAIN US AND USSR AIRCRAFT TYPES WHOSE AIRWORTHINESS CERTIFICATES WOULD BE ACCEPTED BY OTHER SIDE. SINCE SUCH AN AGREEMENT WOULD, IN ADDITION TO THE REQUIRED TECHNICAL FINDINGS, BE A BASIS FOR SALE OF CERTAIN SOVIET AIRCRAFT, THE US WOULD EXPECT USSR TO UNDERTAKE COMMITMENT FOR SUBSTANTIAL PURCHASES OF US WIDE-BODIED CIVIL AIRCRAFT PRIOR TO CONCLUSION OF AGREEMENT.

3. FOREGOING POSITION AVOIDS ASKING FOR A SPECIFIC

SOVIET COMMITMENT AT THIS TIME TO PURCHASE US  
AIRCRAFT AS A CONDITION TO CONCLUSION AIRWORTHINESS  
AGREEMENT, WITHOUT TYING OUR HANDS LATER DURING  
NEGOTIATION OF AGREEMENT SHOULD IT DEVELOP THAT  
TRADE INVOLVED WOULD BE A ONE-WAY STREET. KISSINGER

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, AIRCRAFT, AVIATION AGREEMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 10 APR 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** greeneet  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE081882  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** MHSTYLES  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750125-0495  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750462/aaaacesn.tel  
**Line Count:** 120  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN EB  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** greeneet  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 13 JUN 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <13 JUN 2003 by izenbei0>; APPROVED <24 OCT 2003 by greeneet>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** US-USSR AIRWORTHINESS AGREEMENT FOR SECRETARY SIMON  
**TAGS:** EAIR, UR, US  
**To:** MOSCOW  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006